

Message Text

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ACTION EUR-25

INFO OCT-01 ISO-00 CIAE-00 PM-07 H-03 INR-10 L-03 NSAE-00

NSC-10 PA-03 RSC-01 PRS-01 SPC-03 SS-15 USIA-15

ACDA-19 IO-13 NEA-10 TRSE-00 MBFR-04 SAJ-01 OIC-04

AEC-11 OMB-01 DRC-01 /161 W
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FM USMISSION NATO

TO SECSTATE WASHDC 1647

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INFO ALL NATO CAPITALS 3292

USNMR SHAPE

USCINCEUR

USDOCOSOUTH

USLOSACLANT

C O N F I D E N T I A L USNATO 4407

E.O. 11652: GDS

TAGS: PARM, NATO

SUBJECT: MBFR: SEPTEMBER 19 NAC DISCUSSION OF ITEM III: ALLIANCE
NEGOTIATING PROCEDURES AND INTRA-ALLIANCE COORDINATION

REF: A) STATE 181536; B) 184140

SUMMARY: TAKING UP ITEM III, LUNS NOTED THAT IN ADDITION TO UK AND BENELUX CONTRIBUTIONS ON THE SUBJECT, U.S. HAD NOW CIRCULATED CONTRI-
BUTION ON PROCEDURES AND INTRA-ALLIANCE COORDINATION (REF A TEXT
AS COORECTED BY REF B DISTRIBUTED IN SPC SEPTEMBER 18). HE PROPOSED
TOUR DE TABLE AND SUGGESTED THAT AFTER INITIAL COMMENTS U.S. DRAFT
COULD BE REMANDED TO SPC FOR CLOSE ANALYSIS. ALL PERMREPS COMMENTS
UNINSTRUCTED AGREED THAT U.S. PAPER WAS CONSTRUCTIVE, HIGHLY USEFUL
BASIS FOR WORKING OUT AGREED TEXT, AND THAT PAPER SHOULD GO TO SPC
FORTHWITH. END SUMMARY.

1. NOTING THAT PUBLIC INFORMATION POLICY WOULD BE TAKEN UP AT
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END OF THIS ITEM (SEPTTEL), SYG LUNS SUGGESTED THAT DISCUSSION OF PRO-
CEDURES AND COORDINATION BE BASED ON THE CONSOLIDATED CONSULTATIVE
PROGRAM AGREED TO LAST YEAR (PO/72/413 REVISED), BUT TAKING FULL
ACCOUNT OF UK AND BENELUX CONTRIBUTIONS CIRCULATED IN JULY, AS WELL

AS THE COMPREHENSIVE DRAFT LANGUAGE CIRCULATED BY U.S. IN THE SPC SEPTEMBER 18. HE PROPOSED A TOUR DE TABLE FOR INITIAL COMMENTS, AFTER WHICH COUNCIL WOULD DECIDE WHETHER TO INSTRUCT SPC TO EXAMINE ALL CONTRIBUTIONS AND DEVELOPING AN AGREED TEXT, OR TO CONTINUE DISCUSSION AT NEXT WEEK'S NAC.

2. STARTING OFF DISCUSSION, DE STAERCKE (BELGIUM) CONGRATULATED U.S. ON ITS EFFORT AND OBSERVED THAT PAPER IS USEFULLY EXPLICIT. HE NOTED, HOWEVER, THAT WHILE PARA 6 OF BENELUX PAPER HAD PROPOSED AN ALTERNATIVE AS TO WHO THE CHAIRMAN OF THE AD HOC GROUP WOULD BE THE U.S. PAPER GAVE NO ALTERNATIVE AND FURTHERMORE HAD COME UP WITH A THIRD SOLUTION (I.E., A ROTATING CHAIRMAN).

3. COMMENTS OF OTHER PERMREPS ALSO CENTERED ON U.S. PAPER, REFLECTED CONSIDERABLE SATISFACTION WITH THOROUGH, COMPLETE AND TOPICALLY SEGREGATED TREATMENT OF BOTH PROCEDURES AND INTRA-ALLIANCE COORDINATION, AND CONCLUDED WITH VIEW THAT IT WOULD BE AN EXCELLENT BASIS ON WHICH TO DEVELOP AN AGREED TEXT. ALL AGREED WITH DE STAERCKE THAT DUE TO TIME PRESSURE AND NEED TO ANALYSE VARIOUS TEXTS, TASK BE REMAINED FORTHWITH TO THE SPC. A MAJORITY ALSO AGREED IN GENERAL WITH OVERALL SUBSTANCE OF U.S. PAPER, BUT SEVERAL NOTED THAT THEY WOULD HAVE INSTRUCTED COMMENTS AND SPECIFIC CONTRIBUTIONS TO MAKE DURING SPC'S DRAFTING EFFORT.

4. PECK (UK) JOINING FOREGOING VIEWS, ALSO OBSERVED THAT U.S. PAPER COMMENDABLY DREW SUBSTANTIAL PORTIONS OF ITS TEXT FROM UK STEERING BRIEF. HE ADDED, HOWEVER, THAT ON FIRST READING THE U.S. AND UK PAPERS PARTED COMPANY ON THE MATTER OF COUNCIL SUPERVISION OF THE AD HOC GROUP. EFFECT OF PARA V(G) OF U.S. PROPOSAL I.E. REGULARIZED MEETINGS ON THE 1ST AND 3RD MONDAY OF EACH MONTH -- MIGHT BE THAT COUNCIL COULD EXERT EXCESSIVE CONTROL OVER AD HOC GROUP ACTIVITIES, AS WELL AS COMPLICATE NEGOTIATIONS WITH THE EAST THROUGH OVERLY RIGID REPORTING PROCEDURES. IN UK VIEW AD HOC GROUP SHOULD HAVE RESPONSIBILITY FOR CONDUCTING NEGOTIATIONS AS WELL AS DEVISING APPROPRIATE TACTICS FOR IMPLEMENTING AGREED ALLIED POSITIONS. HE DID, HOWEVER, ENDORSE THE PROVISION FOR PROVIDING THE COUNCIL WITH SPECIAL REPORTS, PER CONFIDENTIAL

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PARA V(H).

5. U.S. (RUMSFELD) CONCLUDED TOUR DE TABLE WITH OBSERVATION THAT ONE OF THE MOST IMPORTANT CONTRIBUTIONS WHICH THE COUNCIL COULD MAKE IS PREPARING A COMMON ALLIANCE POSITION ON MBFR WOULD BE TO REACH AN UNDERSTANDING ON NEGOTIATING PROCEDURES IN VIENNA WHICH CAN MOST EFFECTIVELY ENHANCE THE ALLIES' SUBSTANTIVE GOALS AND CONSULTATIVE ARRANGEMENTS WITHIN THE ALLIANCE. A GOOD UNDERSTANDING AMONG ALLIES AT NATO ON THESE QUESTIONS WILL BE A KEY TO MAINTAINING ALLIED UNITY, WHICH IS ESSENTIAL TO PRESERVING ALLIANCE SECURITY THROUGHOUT MBFR NEGOTIATIONS. SPEAKING TO U.S. DRAFT CIRCULATED IN SPC, RUMSFELD NOTED THAT VIEWS CONTAINED IN THE DRAFT DO NOT ALTER THE CONCLUSIONS WHICH THE COUNCIL REACHED

LAST FALL IN ITS PAPER ON A CONSOLIDATED CONSULTATIVE PROGRAMME
ON MBFR. RATHER, U.S. DRAFT SEEKS TO DEVELOP THEM FURTHER IN
LIGHT OF THE EXPERIENCE GAINED IN THE VIENNA PREPATORY TALKS.
RUMSFELD CONCLUDED THAT COUNCIL SHOULD GIVE SPC TIME TO DEVELOP
A CONSOLIDATED DRAFT, DRAWING ON THE U.S. CONTRIBUTION, BUT ALSO
ON THE VERY IMPORTANT PAPERS PROPOSED BY UK AND BENELUX AS WELL
AS CONTRIBUTIONS BY OTHERS.
RUMSFELD.

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SECDEF INFO ALL NATO CAPITALS
USNMR SHAPE
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